

## Message Text

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ACTION ARA-14

INFO OCT-01 ISO-00 SS-15 NSC-05 DODE-00 SP-02 SIG-03  
MMO-01 HA-05 SIL-01 PM-05 L-03 USIA-06 LAB-04  
ACDA-12 IO-13 AID-05 DEAE-00 SNM-05 EB-08 COME-00  
TRSE-00 CA-01 OC-06 CCO-00 /115 W  
-----042798 260424Z /61

R 222158Z FEB 78  
FM AMEMBASSY QUITO  
TO SECSTATE WASHDC 7390  
INFO AMCONSULATE GUAYAQUIL

C O N F I D E N T I A L QUITO 1144

E.O. 11652: GDS  
TAGS: AMGT, PEPR, EC, US  
SUBJECT: GOALS AND OBJECTIVES -- IMPLEMENTATION

REF: A) STATE 036443 AND PREVIOUS; B) QUITO 0217

1. FOLLOWING IS SUMMARY OF EMBASSY ACTIONS TAKEN AND  
PLANNED TO IMPLEMENT GOALS AND OBJECTIVES SET OUT IN  
REF A).

2. GOAL I -- THE EMBASSY WILL CONTINUE TO ENCOURAGE,  
IN FORMAL AND INFORMAL PROFESSIONAL CONTACTS, THE RETURN  
TO CIVILIAN GOVERNMENT. WE WILL ALSO, AS THE ELECTIONS  
NEAR AND THE NATURE OF THE EMERGING GOVERNMENT BECOMES  
CLEAR, RECOMMEND TO THE DEPARTMENT A POLICY MIX FOR OUR  
RELATIONS WITH THE NEW GOVERNMENT THAT WILL MAXIMIZE  
POSSIBILITY OF ACHIEVING THIS AND OTHER GOALS.

3. GOAL II -- WE WILL CONTINUE TO UTILIZE THE AIFLD  
PROGRAM AND OFFICIAL CONTACTS AT THE MINISTRY OF LABOR,  
POLITICAL CONTACTS AT HIGHER LEVELS IN THE GOE, AND  
PUBLIC DIPLOMACY TO ENCOURAGE THE GOE TO RESPECT  
BASIC TRADE UNION FREEDOMS. THE EMBASSY, AS WE HAVE  
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BEEN DOING, WILL UTILIZE ITS HIGH LEVEL AND FOREIGN  
MINISTRY CONTACTS TO ENCOURAGE A MORE ACTIVE ROLE BY  
THE GOE IN MULTILATERAL ORGANIZATIONS IN HUMAN RIGHTS  
MATTERS.

4. GOAL III -- IN THE ABSENCE OF AN AGREED-UPON FORUM  
TO DISCUSS REGIONAL ARMS CONTROL, EFFORTS TO CONVINCE

THE GOE TO PARTICIPATE IN SUCH EFFORTS WILL NOT BEAR FRUIT. ONCE SUCH A FORUM IS IDENTIFIED, THE EMBASSY WILL USE ALL ITS INFLUENCE TO ENCOURAGE THE GOE TO PARTICIPATE AND TAKE A LEADING ROLE IN THE EFFORT. ECUADOR NEEDS NO ENCOURAGEMENT TO ENTER TALKS WITH PERU THAT ARE INTENDED TO PROVIDE IT WITH "SOVEREIGN" ACCESS TO THE MARANON. TALKS ON ANY OTHER BASIS APPEAR TO HAVE LITTLE CHANCE OF SUCCESS. (IT SEEMS TO US THAT CLARITY REQUIRES THAT THE WORD "SOVEREIGN" (OR TERRITORIAL) BE USED TO MODIFY ACCESS, UNLESS THE DEPARTMENT HAS IN MIND AN ALTERNATIVE THAT MIGHT BE ACCEPTABLE AS A BASIS FOR RESOLUTION OF THIS PROBLEM).

5. GOAL IV -- THE EMBASSY HAS BEEN ENGAGED FOR THE PAST YEAR IN A HIGH-LEVEL EFFORT TO IMPROVE THE GOE'S PERFORMANCE IN CONTROLLING DRUG TRAFFIC. THAT EFFORT WILL CONTINUE DURING THE NEXT TWO YEARS ON A TIMETABLE TO BE DETERMINED AS CIRCUMSTANCES DICTATE. INTRA-MISSION COORDINATION IS EXCELLENT. IT WILL FURTHER IMPROVE WITH THE CO-LOCATION OF DEA AND THE STATE NARCOTICS CONTROL DIVISION. EVEN BETTER COORDINATION COULD BE ACHIEVED IF WASHINGTON AGENCIES COULD AGREE TO THE CREATION OF A SINGLE MISSION NARCOTICS UNIT COMPOSED OF DEA AND THE STATE NCD UNDER ONE CHIEF.

6. GOAL V -- THE EMBASSY HAS HAD SOME SUCCESS IN THIS  
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AREA AND CONTINUES TO PURSUE THIS GOAL IN THE COURSE OF ITS FORMAL AND INFORMAL CONTACTS WITH GOE OFFICIALS AT MINISTRY AND HIGHER LEVEL. IN THE AREA OF SUPPORT FOR US POSITIONS, IT WOULD BE HELPFUL IF THE EMBASSY CAN OBTAIN FROM THE DEPARTMENT A BETTER AND MORE TIMELY INDICATION OF ISSUES AND AREAS IN WHICH GOE SUPPORT IS OF PARTICULAR INTEREST TO THE USG AND HOW ECUADOR HAS PERFORMED ON THESE.

7. GOAL VI -- THE EMBASSY WILL CONTINUE TO GIVE HIGH PRIORITY, THROUGH THE COUNTRY COMMERCIAL PROGRAM AND IN ITS PUBLIC AND PRIVATE DIPLOMACY, TO ENCOURAGE THE GROWTH OF BILATERAL ECONOMIC RELATIONS AND TO IMPROVE THE BENEFIT TO THE U.S. FROM THESE ELECTIONS.

8. GOAL VII -- THE EMBASSY WILL MAKE RECOMMENDATIONS ON RENEWAL OF ECONOMIC ASSISTANCE AS THE RETURN TO CONSTITUTIONAL RULE AND NATURE OF THE EMERGING GOVERNMENT BECOMES CLEAR. THE INTENT IS TO DEVELOP AN APPROPRIATE PROGRAM WITH A LEAN, EFFECTIVE AID STAFF.

9. GOAL VII -- EMBASSY WILL, THROUGH BOTH POLITICAL

AND MILITARY CONTACTS, PURSUE THIS GOAL. WE NOTE THAT AN IMPORTANT PART OF IMPLEMENTATION PACKAGE FOR THIS GOAL WILL BE A FORTHCOMING PROGRAM OF MILITARY COOPERATION WITH ECUADOR, INCLUDING SALES AND TRAINING.

10. GOAL IX -- EMBASSY'S ABILITY TO PREPARE AN IMPLEMENTATION PLAN FOR SUBSTANTIALLY IMPROVING ITS CONSULAR SERVICES WILL DEPEND TO A GREAT EXTENT ON INCREASED PERSONNEL AND FUNDING FOR RE-LOCATING THE EMBASSY'S CONSULAR SECTION TO MORE APPROPRIATE SPACE WITHIN THE CHANCERY.

1. GOAL X -- EMBASSY VIEWS THIS AS AN ON-GOING LONG-RANGE EFFORT GROWING PRINCIPALLY OUT OF THE ENTIRE  
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COMMUNICATIONS FIELD. OUR AIRGRAM WILL DETAIL THE MAJOR PUBLIC DIPLOMACY PLANS TO SUPPORT THE BILATERAL/GLOBAL RELATIONSHIP.  
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## Message Attributes

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